

Title of Report	Start for Life and Family Hubs Update
For Consideration By	Health and Wellbeing Board
Meeting Date	26 January 2023
Classification	Open
<u>Ward(s) Affected</u>	All
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Is this report for:

<input checked="" type="checkbox"/>	information
<input checked="" type="checkbox"/>	discussion
<input type="checkbox"/>	decision

Why is the report being brought to the Board?

Hackney is one of 75 local authorities pre-selected to receive Government funding to support infants, children and families through the [family-hubs-and-start-for-life-programme](#). This includes a share of £302m to develop new children and family hubs. For Hackney the indicative funding allocation is £3.785m - £3.950m over 3 years (2022/23 - 2024/25).

The objective of the Start for Life and Family Hubs programme is congruent with the health and wellbeing board aims to improve the health and wellbeing of local people and tackle health inequalities. The children and young people's health needs assessment for the 0-19 population, provides intelligence to inform the shaping of the hubs and the Start for Life offer, focused on improving outcomes for infants and young children. The hubs are intended to provide a universal 'front door' to families offering a 'one stop shop' of family services, to support access, connection and strength-based practice through relationships.

Has the report been considered at any other committee meeting of the Council or other stakeholders?

An update on the development of the family hubs was given at PSG in September, and at members' drop-in to engage ward members Oct and December 2022.

1. **Background**

- 1.1. Hackney is one of [75 local authorities pre-selected](#) to receive Government funding to support infants, children and families through the [Start for Life and Family Hubs funding package](#). This includes a share of £302m to develop new Children and Family Hubs in their area. Pre-selection criteria included targeting funding at those Local Authorities with the highest levels of deprivation to support the Government's levelling-up agenda. The indicative funding allocation for Hackney is £3.785m - £3.950m over 3 years (2022/23 - 2024/25).
- 1.2. Family hubs are a place-based way of joining up locally in the planning and delivery of family services. They bring services together to improve access, connections between families, professionals, services, and providers, and put relationships and strength-based practice at the heart of family support.
- 1.3. Family hubs offer support to families from conception to those with children of all ages, 0-19 or up to 25 for young people with special educational needs or a disability (SEND). Integral to the hubs is a Start for Life offer and a digital programme at the core.
- 1.4. Hackney already has an extensive integrated multidisciplinary offer of universal and targeted support available for children and families through Children's Centres, Youth Hubs, Young Hackney, Family Units, health, community sector and partners. However, newly developed Children and Family Hubs offers an opportunity to broaden the work of children's centres and work with partners and the community sector to bring together support for families in a new, more joined-up way.
- 1.5. Children and Family Hubs will provide a universal 'front door' to families, offering a 'one-stop shop' of family support services across their social care, education, mental health and physical health needs, with a comprehensive offer for parents and babies at its core.
- 1.6. They will see professionals and services from right across the Council, as well as from the health and voluntary sectors, working together to provide high-quality, cohesive and tailored support for families from conception. Universal support for the youngest children, such as early education, home learning, stay and play activities and infant feeding will remain a focus in the Hubs.
- 1.7. The intention is to reconfigure and transform the 6 strategic multi-agency Children's Centres - Ann Tayler, Sebright, Daubeney, Woodberry Down, Oldhill and Linden into 4 family hubs, with 4 networks of professionals, services, settings and satellite children's centres working together to support families with a common approach. Each hub and network will be coterminous with 2 of the 8 health children and family neighbourhoods and PCN's, to create 4 professional networks.
- 1.8. Mapping of the children's centres, services and child population produced 3 options for the configuration of the hubs into neighbourhoods. The

methodology and appraisal of the emerging options was tested with stakeholders resulting in a preferred configuration of the hubs - Option 1 to be taken forward with partners.

Option 1

Average IDACI: 3	3.15	3.95	2.45	2.45
Option 1	Clissold Park/Hackney Down <small>Linden, Fernbank, Inaan, Comberton (One O'clock Club, attached to Woodberry Down)</small>	Springfields Park and Woodberry Wetlands <small>Oldhill, Lubavitch, Hillside, Woodberry Down</small>	London Fields and Shoreditch Park <small>Ann Taylor, Maplestone, Comet at Thomas Fairchild, Comet, Minik Kardes, Sebright</small>	Well Street Community and Hackney Marshes <small>Garsborough, Wentworth, Morningside, Daubeney, Clapton Park, Millfields</small>
0 - 4 Population	4,915	5,849	4,782	4,162
5 - 19 Population	11,931	13,062	12,364	12,037
Libraries	2	2	3	1
GPs	12	7	10	10
Nurseries	40	38	22	15
Primary Schools	17	10	17	14
Secondary Schools	1	5	5	5
Special Schools	2	0	0	1
Independent Schools	7	21	4	0
PRUs	1	0	0	0
Children's Centres	4	4	7	6
Youth Hubs	1	1	1	1

1.9. A summary of the 3 options can be accessed here: [Copy of Mapping Children's Centres across the Neighbourhoods Model_13.07.22](#)

2. Start for Life and family hubs programme funding

2.1. The Start for Life and family hub funding programme is being delivered by the Department of Education and the Department of Health and Social Care, focused on the first 1001 days of life, to support:

- Infant feeding
- Parent–infant relationships
- Perinatal mental health
- Home learning

2.2. [Draft guidance](#) for delivery and outcome expectations has been provided along with an indicative funding allocation of £3.785M - £3.950M over 3 years (2022/23 - 2024/25) for Hackney. Final allocations and delivery guidance will be confirmed with participating Local Authorities by October 2022.

Table1: Provisional funding allocation (June 2022)

2022 - 2023	2023 - 2024		2024 - 2025		Total	
Total	Lower Range	Upper Range	Lower Range	Upper Range	Lower Range	Upper Range
£927,000	£1,552,000	£1,643,000	£1,306,000	£1,380,000	£3,785,000	£3,950,000

2.3. The distribution of the grant funding is predetermined by the guidance as per the below categories and percentages.

Strand of delivery	% of funding
Family Hubs programme spend	19%
Family Hubs capital spend	5%
Parenting support	17%
Home learning environment	8%
Parent-infant relationships & perinatal mental health	32%
Infant feeding support	16%
Publishing Start for Life offers & parent carer panels	3%

- 2.4. In addition to the indicative funding, an unsuccessful trailblazer application was submitted in August 2022 for a further £183k Start for Life funding. Only 15 Local Authorities would be accepted for the additional funding.
- 2.5. The timeline and expectations for the programme is a commitment to delivering visible change for families by the first half of 2023, with an expectation to meet the full requirements of the programme by 2024/25. This could mean:
- Formally moving beyond 0-5 services to 0-19/25 and communicating this to families
 - Transformation of 0-5 early help MAT (multi-agency team) to 0-19
 - Starting a wider process of co-location
 - Agreeing new partnerships with the voluntary actor and involving these partners in a new approach.
 - Communicating the Start for Life offer inclusive of infant feeding, supporting parent child relationships, home learning programme and parenting support.

3. Engagement and Delivery Plan

- 3.1 Vision scoping and the theory of change process with partners across the system in Health and the voluntary sector alongside Council officers started last Spring. The past several months have seen a number of engagement sessions developing the scope for Hubs locally. The outcome of the engagement sessions is:
- A commitment to place-based, single point of access, partnership approach to supporting families holistically
 - Opportunity to develop one outcomes framework across the system
 - The requirement for a workforce development programme to upskill practitioners for holistic family work with a shared approach.
- 3.2 Engagement with parents, carers and service users from diverse backgrounds took place last Autumn. Families were supportive of the development of a 0-19 approach, citing the need for more services for children 8-19 years, and long waiting lists for SEND services. The focus this term is engaging fathers and the voluntary sector.

- 3.3 An iterative draft delivery plan is evolving with partners through the CYPMF workstreams and the recently formed strategic delivery group. The purpose of the delivery plan is to set out the ambition for change, and the vision for a seamless integrated offer with outcomes and key milestones.

-Include any asks/recommendation for HWB

1. HWB are asked to consider and give a view on the opinions to reconfigure the children’s centres into the 8 children and family neighbourhoods and PCN’s (sec. 1.8-1.9).
2. HWB are asked to give a steer on the gaps in outcomes they would like the hubs and the Start for Life offer to be cognisant of.

1.1. **Policy Context:**

Please detail which, if any, of the Health & Wellbeing Strategy priorities this report relates to?

<input type="checkbox"/>	Improving mental health
<input type="checkbox"/>	Increasing social connection
<input type="checkbox"/>	Supporting greater financial security
<input checked="" type="checkbox"/>	All of the above

Please detail which, if any, of the Health & Wellbeing Strategy Ways of Working this report relates to?

<input type="checkbox"/>	Strengthening our communities
<input type="checkbox"/>	Creating, supporting and working with volunteer and peer roles
<input type="checkbox"/>	Collaborations and partnerships: including at a neighbourhood level
<input type="checkbox"/>	Making the best of community resources
<input checked="" type="checkbox"/>	All of the above

1.2. **Equality Impact Assessment**

An equality impact assessment will be prepared once the model for Children & Family Hubs becomes clearer. It will accompany any consultation documentation. It will be reviewed and updated as necessary following consultation, prior to full implementation. The model is about early help and holistic support, therefore should not impose barriers or risks, and operational service delivery should work to reduce inequality as per their business as usual service standards.

1.3. **Consultation**

Has public, service user, patient feedback/consultation informed the recommendations of this report?

- Yes
- No

Have the relevant members/ organisations and officers been consulted on the recommendations in this report

- Yes
- No

1.4. **Risk Assessment**

The ongoing campaigning locally and nationally for more affordable childcare will bring questions on childcare options and costs into the engagement, codesign, and development process, from parents and carers who use children's centre childcare provision, or may wish to use provision in the future. Future children's centre and family hub childcare arrangements will be informed by ideas emerging from the independent commission into affordable childcare. That said, childcare and respite for children in receipt of early help, alongside potential places for children in receipt of their free early years entitlement will remain integral to the development of the hubs. The commission into affordable childcare, will take place parallel to the development of the hubs. An independent chair has been appointed.

1.5. **Sustainability**

The indicative funding is intended to transform joined up service delivery through the development of the hubs and Start for Life offer, underpinned by workforce

development. The funding may trail new ways of working but is not intended to fund new services. Any changes must therefore be sustainable embedded within services by 2025.

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Appendices	